

Hambleton District Council

Report To: Audit, Governance and Standards Committee

Date: 22 March 2022

From: Interim Director of Finance (s151 Officer)

Subject: **Review of Annual Treasury Management Strategy 2022/23**

Portfolio Holder: Governance
Councillor Mrs I Sanderson

Wards Affected: All Wards

1.0 Purpose and Background

- 1.1 The purpose of this report is to give the Committee an opportunity to review the Council's Treasury Management Strategy for the forthcoming financial year 2022/23. The Treasury Management Strategy is influenced by the capital expenditure plans of the Council for 2022/23.
- 1.2 It is a requirement, in accordance with the CIPFA Treasury Management Code of Practice, that the Council's Annual Treasury Management Strategy should be subject to Member scrutiny and at this Council that scrutiny is fulfilled by the Audit, Governance and Standards Committee. This scrutiny role is within the Committee's terms of reference.
- 1.3 Attached at Appendix 'A' is the "2022/23 Capital Programme Budget, Treasury Management Strategy Statement and Prudential Indicators" report which was approved by Cabinet at its meeting on 8 February 2022. I draw Members' attention to section 4, paragraphs 4.1 to 4.6 of the Cabinet report. This provides a summary of the proposed Treasury Management Strategy for 2022/23 identifying the key aspects that have been determined. The attached annexes provide the detail that is required to meet the guidance standards.
- 1.4 The Treasury Management Strategy sets out a framework for how the Council will manage its investments, cash flows and borrowings for 2022/23. The Treasury Management Strategy Statement includes the Minimum Revenue Provision Policy Statement, the Annual Investment Strategy and Prudential and Treasury Management Indicators. The indicators have been set based upon planned activity and using guidance from the Council's appointed Treasury Management advisers, Link.

2.0 Risk Management

- 2.1 There are no risks associated with approval of this report. The report will ensure that the Committee fulfils its terms of reference and scrutinises a key policy of the Council.

2.2 The risk of not approving the report is that the Council has an inappropriate Treasury Management Strategy and that funds may be put at risk or returns on investments are reduced.

3.0 Recommendation

3.1 It is recommended that Members review the Council's Treasury Management Strategy for 2022/23 and make any appropriate recommendations to Cabinet.

Noel O'Neill
Interim Director of Finance (s151 officer)

Background papers: None
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HAMBLETON DISTRICT COUNCIL

Report To: Cabinet

Date: 8 February 2022

Subject: **2022/23 Capital Programme Budget, Treasury Management Strategy Statement and Prudential Indicators**

Portfolio Holder: Economic Development and Finance
Councillor P R Wilkinson

Wards Affected: All Wards

1.0 Purpose and Background:

- 1.1 The draft 4 Year Capital Programme has been published on the 7 December and this report finalises the 4 Year Capital Programme covering the financial years 2022/23 to 2025/26, the 2022/23 Capital Programme and the Treasury Management Strategy Statement; including the Minimum Revenue Provision policy statement and Annual Investment Strategy.
- 1.2 The 4 Year Capital Programme is set within the fiscal parameters of the Financial Strategy, a key feature of which is to ensure that at the end of the 4 year Strategy sufficient reserve funds – grants, contribution and capital receipts – remain available so that the Council’s capital plans are affordable, sustainable and prudent. In addition to reserves being maintained, the Council can also use borrowing to support the Capital programme.
- 1.3 It is a legal requirement under the Local Government Act 2003 and the CIPFA Prudential Code to ensure that the Capital Programme is affordable, sustainable and prudent over a 3-year period. The 4 Year Capital Programme 2022/23 to 2025/26 clearly adheres to this requirement and it should be noted that the 4 Year Programme is an estimate.
- 1.4 Prior to expenditure being incurred on any scheme a Value for Money project appraisal occurs for each project and the annual Capital Programme is approved at Council before the commencement of the new financial year. The 2022/23 Capital Programme is detailed in this report.
- 1.5 The Treasury Management Strategy Statement includes the Minimum Revenue Provision Policy Statement, the Annual Investment Strategy and the Prudential and Treasury indicators. The Treasury Management Strategy manages the cash flow position of the Council on a long and short term basis to ensure that cash is available when needed and surplus funds are invested in with low risk counterparties (ensuring security of funding is key), providing adequate liquidity, whilst also considering investment return.

- 1.6 The Capital Programme and Treasury Management Strategy are monitored through the setting of the Prudential and Treasury Management Indicators on an annual basis prior to the beginning of the new financial year.
- 1.7 This report seeks approval for
- (a) the 4-year Capital Programme 2022/23 to 2025/26
 - (b) the Capital Programme for the coming financial year 2022/23, which is informed by the 4-year Capital Programme
 - (c) the Treasury Management Strategy Statement 2022/23
 - (d) the Minimum Revenue Provision Policy Statement 2022/23
 - (e) the Prudential and Treasury Indicators 2022/23

2.0 4 Year Capital Programme 2022/23 to 2025/26:

- 2.1 This programme has been influenced by implementation of local government reorganisation (LGR) in North Yorkshire. The 4-year programme includes carry forwards from 2021/22 programme, profiled spend on approved schemes, new schemes identified in this report for 2022/23 and programme commitments over the ensuing years
- 2.2 There are no new large scale schemes seeking approval in this programme that have significant impact on either capital or revenue resources of the new authority. The programme is heavily weighted to spend in 2022/23 which is also weighted by commitments and carry forwards from previously approved schemes.
- 2.3 Major investment has been made in Hambleton's assets over recent years and will continue in 2022/23. The impact of those investments needs to be reviewed and new asset condition surveys commissioned on the major assets. This will influence the detail of future capital spend and will be determined by the successor organisation. However, experience shows that future maintenance will be required and indicative sums have been included in the programme.
- 2.4 The 4 Year Capital Programme 2022/23 to 2025/26 shows capital expenditure of £22,102,903 which is funded by reserves, contributions, capital receipts and borrowing.

- 2.5 The 4 Year Capital Programme 2022/23 to 2025/26 is financed from;

	£
Reserves	921,588
Grants and Contributions	9,750,647
Revenue Contributions	293,270
Capital Receipts Reserve	1,545,000
Borrowing	<u>9,592,398</u>
	22,102,903

3.0 2022/23 Capital Programme Budget:

- 3.1 The detailed capital programme for 2022/23 is shown as Year 1 in Annex A, 4 Year Capital Plan. It includes £14,176,832 of carry forwards of expenditure for schemes originally approved in the 2021/22 programme but the profile of expenditure has shifted. These are detailed in the Quarter 3 Capital Programme Monitoring report elsewhere on this Agenda as well as capital monitoring reports from Quarter 1 and Quarter 2.

3.2 It also includes schemes that were previously approved but always profiled to incur expenditure. These include:

Thirsk & Sowerby Sports Village	£350,000
Northallerton Sports Village	£718,892
Heritage Action Zone – Cultural	£27,000
Treadmills	£765,580

3.3 New schemes proposed for 2022/23 of £2,374,420 are identified in Annex B and approval is sought to include these in the programme. These schemes have been assessed by Corporate Programme Management Board (PMB) on essential need, meeting Council priorities and deliverability. Most are essential maintenance schemes previously identified in the 10-year Capital Strategy. A key programme of Market Town Investment Plans is seeking approval. This funding is indicative at this stage and part of the Council’s continuing commitment to economic vitality. Detailed proposals will be reviewed prior to implementation but will be delivered in 2022/23.

3.4 Since the draft Capital Programme was agreed in December 2021, two changes have been identified for the 2022/23 Capital Programme. First, £200,000 is required for a replacement heating system at Evolution. There have been continuing problems with the current system and expensive temporary heating solutions have been utilised. Management Team considered the business case and recommend the scheme to be included in 2022/23 capital programme. Secondly, contractual challenges have emerged on the Treadmills development. The new contractual arrangement is likely to incur additional costs and therefore an additional £500,000 (c10% of construction cost) is requested. Members will be updated regularly.

3.5 The Capital Programme 2022/23 totals £18,412,724 and is funded as follows:

	£
Capital Receipts Reserve	910,000
Grants and Contributions	8,511,768
Reserve Funding	921,588
Revenue Contribution	88,370
Borrowing	<u>7,980,998</u>
	18,412,724

3.6 The 4 Year Capital Programme and the 2022/23 Capital Programme will be used to inform the Treasury Management Strategy Statement, the Minimum Revenue Provision Policy Statement and the calculation of the Prudential Indicators as detailed in Paragraph 4.0 and subsequent paragraphs.

4.0 2022/23 Treasury Management Strategy and Prudential Indicators:

4.1 The Treasury Management Strategy sets out a framework for how the Council will manage its investments, cash flows and borrowings for 2022/23. The Treasury Management Strategy Statement including the Minimum Revenue Provision Policy Statement, the Annual Investment Strategy and Prudential and Treasury Management Indicators is attached at Annex C. The Treasury Management Strategy specifically sets out:

- the statutory and regulatory requirements of the Local Government Act 2003, the CIPFA (Chartered Institute of Public Finance and Accounts) Prudential Code 2017, the CIPFA Treasury Management Code of Practice 2017 and the Department for Levelling Up, Housing and Communities (DLUHC) Statutory Guidance on Minimum Revenue Provision and Investment Guidance;
- identifies reporting arrangements and responsibilities;
- clarifies the potential requirement to borrow;
- clearly states that the Council's priorities for investment are the security of capital, whilst also considering liquidity and rate of return;
- identifies the type and the limits for investments and counterparties with which those investments can be placed as well as the maximum duration of the investment;
- the calculations of the Prudential and Treasury Management Indicators based on the Capital Programme funding requirements; including the Authorised Borrowing limit

4.2 Approval of the Treasury Management Strategy Statement is required by the Local Government Act and Code of Practices as detailed above and advice has been taken from the Council's Treasury Management advisors, Link Asset Services, in constructing this strategy.

4.3 The Capital Strategy 2022/23 is reported elsewhere on this agenda and is separate from the Treasury Management Strategy Statement, where non-treasury investments will be reported through the Capital Strategy and treasury investments through this report. This ensures the separation of the core treasury function under the security, liquidity and yield principles and the policy and commercialism investments usually driven by capital expenditure on an asset.

4.4 It should be noted that in the Treasury Management Strategy Statement which includes the Prudential Indicators, reference is made to commercial activities / non-financial investments which can also be called non-treasury investments. These are mainly incorporated in the Capital Strategy however reference is made in this report to provide a full understanding of how the capital expenditure decisions on non-treasury investments affects the Council's treasury management activities. An example of this would be the purchase of property with a view to generating income. Such purchases could involve undertaking external borrowing to raise the cash to finance these purchases, or the use of existing cash balances. Both actions would affect treasury management.

4.5 The Treasury Management Strategy Statement for 2022/23 reflects the improved stability of the banking sector, as well as a more risk adverse approach to the system of credit ratings. The proposed Strategy is influenced by the Capital expenditure plans for 2022/23 and the next 4 years. It can be summarised as follows:

- The Council's Capital Financing Requirement and the potential need to borrow;

- The Minimum Revenue Provision policy is defined determining the minimum revenue payments that are required;
- The Council continues with its investment priority as being the security of capital and also liquidity of its funds, whilst maximising returns commensurate with risk;
- Investment of surplus funds can be made to other Local Authorities, nationalised banks, banks which are part of the UK banking system support package, as well as other UK banks and building societies, subject to the application of Link Asset Services' credit worthiness criteria;
- Investments of surplus funds can be made in foreign Banks and institutions of AA- sovereign rated countries subject to Link Asset Services' credit worthiness criteria;
- Limits for all investments to be placed with specified and non-specified investments are:

Individual Limits – These limits will be set at 35% of total investments or £7m per counterparty whichever is the higher. There are three exceptions to this policy:

- (a) with counterparties that are backed by the Government – Royal Bank of Scotland and Natwest – (and therefore are more secure) there will be a 40% limit or £7m per counterparty whichever is the higher;
- (b) with the Council's own bank – Lloyds – and associated banks in the Lloyds group – Bank of Scotland – there will be a 40% limit or £7m per counterparty, whichever is the higher;
- (c) with the Debt Management Agency Deposit there will be an unlimited amount with this organisation due to its high level of security.

Group Limits – this policy recognises that individual counterparties (banks/financial institutions etc), whilst being sound in themselves, may be part of a larger group. This brings with it added risks where parent institutions may be in difficulties. Therefore, due to the reduced surplus balances available for investment, the group limit will also be as stated for the individual limits as it is important to diversify the risk to a variety of counterparties.

- 4.6 The Scheme of Delegation is attached at Annex D and the role of the Interim Director of Finance (s151 Officer) is attached at Annex E. This is in accordance with the revised Codes and details that the specific roles of the chief financial officer - Interim Director of Finance (s151 Officer) at this Council - have been extended in respect of investment in non-treasury investments (non-financial assets) as well as the responsibility in relation to Treasury Management, that those charged with governance are responsible for Treasury Management activities within the organisation; it is recommended to be approved by Cabinet and Council.

5.0 Link to Council Priorities:

5.1 This report links to the efficient use of Council resources, where the Capital Programme 2022/23 demonstrates value for money in the implementation of the individual capital schemes and the Treasury Management Strategy Statement ensure the Council maximises its return on investments. Both the Capital Programme and Treasury Management allow more resources to be freed up to invest in the Council's other priorities, values and imperatives.

6.0 Risk Assessment:

6.1 There are two main risks associated with setting the Capital Programme and the Treasury Management Strategy Statement 2022/23:

Risk	Implication	Gross Prob	Gross Imp	Gross Total	Preventative action	Net Prob	Net Imp	Net Total
Proposed capital schemes for 2022/23 are not assessed for risk prior to the commencement of the schemes	The Council is unable to control capital expenditure or redirect resources to priority areas	3	5	15	Capital Scheme Proposal Forms are prepared for each individual capital scheme, including the assessment of risk.	2	5	10
Treasury management function is a high risk area due to the volume and level of large investment of money transactions.	The value of the investment could be lost, liquidity of the Council could be reduced and yield not maximised.	3	5	15	The Local Government Act 2003, supporting regulations, the CIPFA Prudential Code and the CIPFA Treasury Management Code of Practice 2017 are all adhered to as required	3	5	15

Prob = Probability, Imp = Impact, Score range is Low = 1, High = 5

7.0 Financial Implications:

7.1 The financial implications are contained within the body of the report.

8.0 Legal Implications:

8.1 The Council is legally required to set a balanced 3 year Capital Programme budget and Treasury Management Strategy Statement as set out in Local Government Act 2003. This Council has set a 4 Year Capital Plan to assist with medium term financial planning, budget and Council Tax setting for 2022/23 and future years. This report provides detail of the Capital Programme 2022/23 and also includes the requirements for the Treasury Management Strategy Statement.

8.2 Treasury Management activities have to conform to the Local Government Act 2003, the Local Authorities (Capital; Finance and Accounting) (England) Regulations 2003 (SI 2003/3146), which specifies that the Council is required to have regard to the CIPFA Prudential Code 2017 and the CIPFA Treasury Management Code of Practice 2017. The Local Authorities (Capital Finance and Accounting) (England) (Amendment) Regulations 2008 (SI 2008/414), which clarifies the requirements of the Minimum Revenue Provision guidance has been updated by the Secretary of State under section 21(1A) of the Local Government Act 2003 which came into effect for 1 April 2019.

9.0 Equality/Diversity Issues:

9.1 The equality and diversity implications of the individual schemes will be assessed by individual departments once the Capital Programme 2022/23 has been approved and the schemes are further developed. Any implications will be identified in the individual schemes project plans.

10.0 Recommendations:

10.1 It is recommended that Cabinet approves and recommends to Council that:-

- 1) the 4 Year Capital Programme 2022/23 to 2025/26 at £22,102,903 be approved, as detailed in paragraph 2.4 and attached at Annex A;
- 2) the new schemes for 2022/23 at £2,374,420 detailed in Annex B be approved for implementation;
- 3) the Treasury Management Strategy attached at Annex C be approved;
- 4) the Minimum Revenue Provision Policy Statement attached in the body of the Treasury Management Strategy Statement Annex C be approved;
- 5) the Prudential and Treasury Indicators attached at Annex C in the body of the Treasury Management Strategy Statement be approved;
- 6) the Treasury Management Scheme of Delegation at Annex D be approved; and
- 7) the Treasury Management role of the S151 Officer attached at Annex E be approved.

Noel O'Neill
Interim Director of Finance (s151 Officer)

Background papers: None
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Capital Programme 2022/23 - 2025/26

4 YEAR CAPITAL PLAN 2022/23 TO 2025/26

Portfolio	Capital Scheme	22/23	23/24	24/25	25/26	4 Year Budget
		Yr 1 £	Yr 2 £	Yr 3 £	Yr 4 £	£
Portfolio Leisure	Leisure & Communities					
	BLC - Improvement Project	50,000	-	-	-	50,000
	BLC-Air Handling Unit	57,250	-	-	-	57,250
	SLC - Swimming Pool Heat Exchangers & Boiler Shunt Pump	17,400	-	-	-	17,400
	SLC-Flatroof isolated replacement	13,750	-	-	-	13,750
	SLC- Glazed roof and entrance lobby	37,500	-	-	-	37,500
	SLC - Dry side changing areas and wetside shower areas	150,000	-	-	-	150,000
	NLC - AHU and Ductwork replacement	257,250	-	-	-	257,250
	NLC - Roof overlay and rainwater goods improvements	330,750	-	-	-	330,750
	NLC - Glazed roof replacement	81,250	-	-	-	81,250
	NLC- Steelwork repairs and redecoration	17,500	-	-	-	17,500
	NLC - Sports hall floor replacement	156,750	-	-	-	156,750
	NLC - Pressurisation unit	4,210	-	-	-	4,210
	NLC - Domestic hot water tank	22,500	-	-	-	22,500
	NLC - Swimming pool heat exchanger	20,000	-	-	-	20,000
	NLC - Heating coils	12,500	-	-	-	12,500
	NLC - Sports Hall control panel	18,750	-	-	-	18,750
	T&SLC All Weather Pitch - Sports Pavilion refurbishment	62,500	-	-	-	62,500
	T&SLC - Replace 3G pitch	187,500	-	-	-	187,500
	All Leisure Centres - Decarbonisation Programme	2,700,000	-	-	-	2,700,000
	Leisure Centre Replacement & Renewal Programme	-	300,000	300,000	300,000	900,000
	Thirsk & Sowerby Sports Village	962,000	-	-	-	962,000
	Northallerton Sports Village	923,181	50,748.00	-	-	973,929
Portfolio Governance	Leisure & Communities					
	Public Lighting Replacement	36,000	36,000	36,000	36,000	144,000
	Car Park Reinstatments	90,394	-	-	-	90,394
	Car Park Improvement Scheme	80,000	-	-	-	80,000
	Civic Centre - Electrical switch gear	65,000	-	-	-	65,000
	Civic Centre - Public Lighting LED Upgrade	20,000	-	-	-	20,000
	Civic Centre Maintenance	-	50,000	50,000	50,000	150,000
	Improve structural support and resurface riverside footpath -Millgate Thirsk	22,000	-	-	-	22,000
	Forum Air Handling Unit	43,750	-	-	-	43,750
	Forum - Car Park and access road resurfacing	49,500	-	-	-	49,500
	Forum - Glazing Refurbishment Exterior	30,000	-	-	-	30,000
	Forum Maintenance	-	40,000	40,000	40,000	120,000
	WOJH - Roof Replacement	60,000	-	-	-	60,000
	WOJH - Structural Timber	2,000	-	-	-	2,000
	WOJH - Brickwork	10,000	-	-	-	10,000
	WOJH Maintenance	-	40,000	40,000	40,000	120,000
	Thirsk Market Place -replace and repoint Yorkstone paving areas	66,000	-	-	-	66,000
	Thirsk Market Place - Resurface cobbled areas	22,000	-	-	-	22,000
	Total Scheme Value Leisure & Communities	6,679,185	516,748	466,000	466,000	8,127,933
Portfolio Environmental Health, Waste and Recycling	Environment					
	Purchase of bins and boxes for refuse and recycling	60,000	60,000	60,000	60,000	240,000
	Bedale Garage Asbestos Management	20,000	-	-	-	20,000
	Total Scheme Value Environment	80,000	60,000	60,000	60,000	260,000
Portfolio Economic Development & Finance	Economy & Planning					
	Springboard - Brise soleil refurbishment	230,000	-	-	-	230,000
	Bedale Craft Yard -External and internal redecoration	5,000	-	-	-	5,000
	Bedale Craft Yard- Lighting internal and external replacement	7,500	-	-	-	7,500
	Bedale Gas (Units) and water heater (Toilets and kitchens) replacements	33,000	-	-	-	33,000
	Binks Close- Water heaters replacement	1,500	-	-	-	1,500
	Binks - Redecoration internal	3,200	-	-	-	3,200
	Lumley Close- Water heater replacement	1,800	-	-	-	1,800
	Lumley Close- External works fencing and landscaping	4,000	-	-	-	4,000
	Lumley - Internal redecoration	3,000	-	-	-	3,000
	Wainstone Court -Water boilers replacement (kitchen)	5,600	-	-	-	5,600
	Wainstone Court -guttering and roof works	15,400	-	-	-	15,400
	Wainstones - Internal lighting replacement	6,000	-	-	-	6,000
	Wainstones - Roof and Gutter integral unit replacement	98,000	-	-	-	98,000
	Wainstones - Redecoration	2,800	-	-	-	2,800
	Evolution - Heating system	200,000	-	-	-	200,000
	Workspaces - Electrical Distribution Replacement	14,000	-	-	-	14,000
	Business Centre Maintenance	-	100,000	100,000	100,000	300,000
	Heritage Action Zone schemes	177,657	32,500	-	-	210,157
	Heritage Action Zone - Cultural Programme	37,000	21,000	-	-	58,000
	Town Square Enhancement scheme	770,000	-	-	-	770,000
	Northallerton Complementary Schemes	716,147	-	-	-	716,147
	Town Centre living	72,000	-	-	-	72,000
	Market Towns Investment Plans - Bedale	50,000	-	-	-	50,000
	Market Towns Investment Plans - Easingwold	50,000	-	-	-	50,000
	Market Towns Investment Plans - Northallerton	50,000	-	-	-	50,000
	Market Towns Investment Plans - Stokesley	50,000	-	-	-	50,000
	Market Towns Investment Plans - Thirsk	50,000	-	-	-	50,000

Portfolio Planning	Economy & Planning					
	Disabled Facilities Grant	431,710	431,710	381,710	381,710	1,626,841
	Total Scheme Value Economy & Planning	3,085,314	585,210	481,710	481,710	4,633,945
Portfolio Governance	Finance & Commercial					
	ICT Improvements	194,060	195,000	170,800	147,000	706,860
Portfolio Leisure	Finance & Commercial					
	Leisure Centres -Access points	64,000	-	-	-	64,000
	Leisure Centre -Update wi-fi	15,135	-	-	-	15,135
Portfolio Economic Development & Finance	Finance & Commercial					
	ICT -Civica Estore and Icon Upgrade V17.3/v18	20,950	-	-	-	20,950
	ICT - Civica cash receipting upgrade to Hosted	28,500	-	-	-	28,500
	Total Scheme Value Finance & Commercial	322,645	195,000	170,800	147,000	835,445
Portfolio Transformation & Projects	Corporate Schemes					
	Treadmills Phase 2 including eCampus	7,615,580	-	-	-	7,615,580
	Treadmills Phase 3	500,000	-	-	-	500,000
	Crematorium	130,000	-	-	-	130,000
	Total Scheme Value Corporate Schemes	8,245,580	-	-	-	8,245,580
TOTAL CAPITAL PROGRAMME		18,412,724	1,356,958	1,178,510	1,154,710	22,102,903

Capital Programme Schemes 2022/23

Portfolio		Capital Expenditure 2022/23 Only	Third Party Contribution	Cost to the Council
		£	£	£
Portfolio Leisure	Leisure & Communities			
	NLC - Heating coils	12,500	-	12,500
	NLC - Sports Hall control panel	18,750	-	18,750
	T&SLC - Replace 3G pitch	187,500	-	187,500
Portfolio Governance	Leisure & Communities			
	Public Lighting Replacement	36,000	-	36,000
	Civic Centre - Electrical switch gear	65,000	-	65,000
	Civic Centre - Public Lighting LED Upgrade	20,000	-	20,000
	Forum - Car Park and access road resurfacing	49,500	-	49,500
	Forum - Glazing Refurbishment Exterior	30,000	-	30,000
	WOJH - Roof Replacement	60,000	-	60,000
	WOJH - Structural Timber	2,000	-	2,000
	WOJH - Brickwork	10,000	-	10,000
	Thirsk Market Place - Resurface cobbled areas	22,000	-	22,000
	Total Scheme Value Leisure & Communities	513,250	-	513,250
Portfolio Environmental Health, Waste and Recycling	Environment			
	Purchase of bins and boxes for refuse and recycling	60,000	10,000	50,000
	Total Scheme Value Environment	60,000	10,000	50,000
Portfolio Economic Development & Finance	Economy & Planning			
	Bedale Gas (Units) and water heater (Toilets and kitchens) repla	33,000	-	33,000
	Binks - Redecoration internal	3,200	-	3,200
	Lumley - Internal redecoration	3,000	-	3,000
	Wainstone Court -guttering and roof works	15,400	-	15,400
	Wainstones - Internal lighting replacement	6,000	-	6,000
	Wainstones - Roof and Gutter integral unit replacement	98,000	-	98,000
	Wainstones - Redecoration	2,800	-	2,800
	Evolution Heating System replacement	200,000	-	200,000
	Market Towns Investment Plans - Bedale	50,000	-	50,000
	Market Towns Investment Plans - Easingwold	50,000	-	50,000
	Market Towns Investment Plans - Northallerton	50,000	-	50,000
	Market Towns Investment Plans - Stokesley	50,000	-	50,000
	Market Towns Investment Plans - Thirsk	50,000	-	50,000
Portfolio Planning				
	Disabled Facilities Grant	431,710	381,710	50,000
	Total Scheme Value Economy & Planning	1,043,110	381,710	661,400
Portfolio Governance	Finance & Commercial			
	ICT Improvements	194,060	-	194,060
Portfolio Leisure				
	Leisure Centres -Access points	64,000	-	64,000
	Total Scheme Value Finance & Commercial	258,060	-	258,060
Portfolio Transformation & Projects	Corporate Schemes			
	Treadmills Phase 3	500,000	-	500,000
	Total Scheme Value Corporate Schemes	500,000	-	500,000
TOTAL CAPITAL PROGRAMME 2022/23		2,374,420	391,710	1,982,710

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**TREASURY MANAGEMENT STRATEGY STATEMENT -
MINIMUM REVENUE PROVISION POLICY STATEMENT and
ANNUAL INVESTMENT STRATEGY 2022/23**

1.0 INTRODUCTION:

1.1 Background

- 1.1.1 The Council is required to operate a balanced budget, which broadly means that cash raised during the year will meet cash expenditure. The first part of the Treasury Management operation is to ensure that this cash flow is adequately planned, with cash being available when it is needed. Surplus monies are invested in low risk counterparties or instruments commensurate with the Council's low risk appetite, providing adequate liquidity initially before considering investment return.
- 1.1.2 The second main function of the Treasury Management service is the funding of the Council's capital plans. These capital plans provide a guide to the borrowing need of the Council, essentially the longer term cash flow planning to ensure that the Council can meet its capital spending obligations. This management of longer term cash may involve arranging long or short term loans, or using longer term cash flow surpluses. On occasion, when it is prudent and economic, any debt previously drawn may be restructured to meet Council risk or cost objectives.
- 1.1.3 The contribution the treasury management function makes to the authority is critical, as the balance of debt and investment operations ensure liquidity or the ability to meet spending commitments as they fall due, either on day-to-day revenue or for larger capital projects. The treasury operations will see a balance of the interest costs of debt and the investment income arising from cash deposits affecting the available budget. Since cash balances generally result from reserves and balances, it is paramount to ensure adequate security of the sums invested, as a loss of principal will in effect result in a loss to the General Fund Balance.
- 1.1.4 Whilst any commercial initiatives or loans to third parties will impact on the treasury function, these activities are generally classed as non-treasury activities, (arising usually from capital expenditure) and are separate from the day to day treasury management activities.
- 1.1.5 CIPFA defines Treasury Management as:
- “The management of the Local Authority’s borrowing, investments and cash flows, its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks.”*
- 1.1.6 CIPFA published the updated Treasury Management and Prudential Codes on 20th December 2021. CIPFA has stated that there will be a soft introduction of the codes with local authorities not being expected to have to change their current draft Treasury Management Strategy Statement / Annual Investment Strategy reports for 2022/23 unless they wish to do that: full implementation would be required for 2023/24. Hambleton District Council has elected not to change the reports for 2022/23.

1.2 Reporting Requirements

Capital Strategy

1.2.1 The CIPFA 2017 Prudential and Treasury Management Codes require all local authorities to prepare a capital strategy report which will provide the following:

- a high-level long term overview of how capital expenditure, capital financing and treasury management activity contribute to the provision of services;
- an overview of how the associated risk is managed; and
- the implications for future financial sustainability.

1.2.2 The aim of the Capital Strategy is to ensure that all elected members on the Full Council fully understand the overall long term policy objectives and the resulting capital strategy requirements, governance procedures and risk appetite.

Treasury Management Reporting

1.2.3 The Council is currently required to receive and approve, as a minimum, three main reports each year, which incorporate a variety of policies, estimates and actuals. In addition quarterly review reports provide a regular update to Cabinet.

Prudential and treasury indicators and treasury strategy

1.2.4 The first, and most important report is forward looking and covers:

- the capital plans (including prudential indicators);
- a Minimum Revenue Provision (MRP) policy (how residual capital expenditure is charged to revenue over time);
- the Treasury Management Strategy (how the investments and borrowings are to be organised) including treasury indicators; and
- an investment strategy (the parameters on how investments are to be managed).

A Mid Year Treasury Management Report

1.2.5 This is primarily a progress report and will update members on the capital position, amending prudential indicators as necessary, and whether any policies require revision. In addition, this Council will receive quarterly update reports.

An Annual Treasury Report

1.2.6 This is a backward looking review document and provides details of a selection of actual prudential and treasury indicators and actual treasury operations compared to the estimates within the strategy.

Scrutiny

1.2.7 The above reports are required to be adequately scrutinised by Members before being recommended to the Council. This role is undertaken by Cabinet, in addition to this scrutiny role, Audit, Governance and Standards Committee also scrutinise these reports.

1.3 Treasury Management Strategy for 2022/23

1.3.1 The strategy for 2022/23 covers two main areas:

(a) Capital issues

- the capital expenditure plans and the associated prudential indicators; and
- the Minimum Revenue Provision (MRP) policy.

(b) Treasury Management issues

- the current treasury position;
- treasury indicators which will limit the treasury risk and activities of the Council;
- prospects for interest rates;
- the borrowing strategy;
- policy on borrowing in advance of need;
- debt rescheduling;
- the investment strategy;
- credit worthiness policy;
- policy on use of external service providers; and
- member training.

1.3.2 These elements cover the requirements of the Local Government Act 2003, the CIPFA Prudential Code, the CIPFA Treasury Management Code and DLUHC Minimum Revenue Provision Guidance (MRP) and DLUHC Investment Guidance.

2.0 THE CAPITAL PRUDENTIAL INDICATORS 2022/23 TO 2024/25:

2.1 The Council's capital expenditure plans are the key driver of treasury management activity. The output of the capital expenditure plans is reflected in prudential indicators, which are designed to assist Members' overview and confirm their understanding of the Capital Programme.

Capital Expenditure

- 2.2 This prudential indicator is a summary of the Council's capital expenditure plans, both those agreed previously, and those forming part of this budget cycle. Members are asked to approve the capital expenditure forecasts.

Capital Expenditure	2020/21 Actual	2021/22 Estimate	2022/23 Estimate	2023/24 Estimate	2024/25 Estimate
Services	16,924,254	20,981,083	18,412,724	1,356,958	1,178,510
Total	16,924,254	20,981,083	18,412,724	1,356,958	1,178,510

- 2.3 Other long term liabilities. The above financing need excludes other long term liabilities, such as Private Finance Initiatives and leasing arrangements which already include borrowing instruments. The Council has no Private Finance Initiatives (PFI).
- 2.4 The table below summarises the above capital expenditure plans and how these plans are being financed by capital or revenue resources. Any shortfall of resources results in a funding borrowing need. In 2022/23, borrowing may occur to support the Capital Programme.

Capital Expenditure £	2020/21 Actual	2021/22 Estimate	2022/23 Estimate	2023/24 Estimate	2024/25 Estimate
Existing Capital Programme	16,924,254	20,981,083	18,412,724	1,356,958	1,178,510
Total expenditure	16,924,254	20,981,083	18,412,724	1,356,958	1,178,510
Financed by:					
Capital receipts	3,011,111	828,646	910,000	340,000	285,000
Capital grants	6,933,799	8,822,931	8,511,768	475,458	381,710
Capital reserves	-	284,207	921,588	-	-
Revenue	-	85,036	88,370	67,960	68,300
Finance Lease	-	-	-	-	-
Total Financing	9,944,910	10,020,820	10,431,726	883,418	735,010
Net financing need for the year	6,979,344	10,960,263	7,980,998	473,540	443,500

The Council's Borrowing Need (the Capital Financing Requirement)

- 2.5 The second prudential indicator is the Council's Capital Financing Requirement (CFR). The CFR is simply the total historic outstanding capital expenditure which has not yet been paid for from either revenue or capital resources. It is essentially a measure of the Council's indebtedness and so its underlying borrowing need. Any capital expenditure above, which has not immediately been paid for, will increase the CFR.

- 2.6 The CFR does not increase indefinitely as the Minimum Revenue Provision (MRP) is a statutory annual revenue charge which broadly reduces the indebtedness in line with each assets life, and so charges the economic consumption of capital assets as they are used.
- 2.7 The CFR is detailed in the table below and for 2022/23 the underlying need for the Council to borrow is £67,441,182. This is a combination of numerous projects the Council is committed to delivering in the 4 Year Capital Programme and significant schemes that contribute to this area are the development of the Treadmills site and the Crematorium. The CFR provides the Council with the flexibility to use borrowing to support the capital programme if it chooses to do so but still allows the use of surplus funds if available; this is known as internal borrowing. If external borrowing is taken, consideration is given to the Treasury Management environment to ensure that the best option is achieved in relation to interest rates in the short and long term.
- 2.8 The Capital Financing Requirement (CFR) includes any other long term liabilities (e.g. Private Finance Initiative schemes (PFI), finance leases). Whilst these increase the CFR, and therefore the Council's borrowing requirement, these types of scheme include a borrowing facility and so the Council is not required to separately borrow for these schemes. The Council currently has no such Private Finance Initiative schemes or Finance Leases.
- 2.9 The Council is asked to approve the CFR projections below:-

	2020/21	2021/22	2022/23	2023/24	2024/25
	Actual	Estimate	Estimate	Estimate	Estimate
Capital Financing Requirement					
Capital Financing Requirement B/F	41,736,787	48,716,131	59,676,394	67,441,182	67,577,602
CFR - Services	6,979,344	10,960,263	7,764,788	473,540	443,500
Total CFR C/F	48,716,131	59,676,394	67,441,182	67,577,602	67,678,972
Movement in the Capital Financing Requirement	6,979,344	10,960,263	7,764,788	136,420	101,370
Movement in Capital Financing Requirement represented by					
Net financing need for the year (above)	6,979,344	10,960,263	7,980,998	473,540	443,500
Less Minimum Revenue Provision and other financing movements	-	-	(216,210)	(337,120)	(342,130)
Movement in the Capital Financing Requirement	6,979,344	10,960,263	7,764,788	136,420	101,370

Minimum Revenue provision (MRP) Policy Statement

- 2.10 It is a statutory requirement that the Council reports on the Minimum Revenue Position and explains this policy. The Minimum Revenue Provision Policy describes that the Council is required to pay off an element of the accumulated General Fund capital spend each year, the Capital Financing Requirement (CFR) through a revenue charge known as the Minimum Revenue Provision (MRP). The Council is also allowed to undertake additional voluntary payments if required. This is known as the Voluntary Revenue Provision (VRP).
- 2.11 The Department of Levelling Up, Housing and Communities (DLUHC) regulations have been issued which require the Full Council to approve a Minimum Revenue Provision (MRP) Statement in advance of each year.
- 2.12 For capital expenditure incurred before 1 April 2008, or which in the future will be Supported Capital Expenditure, the Minimum Revenue Provision policy will be:
- **Based on Capital Financing Requirement (CFR)** – Minimum Revenue Provision (MRP) will be based on the Capital Financing Requirement. This option provides for an approximate 4% reduction in the borrowing need (Capital Financing Requirement) each year.
- 2.13 Hambleton District Council does not hold debt older than 1 April 2008 so therefore MRP on capital expenditure above is not applicable. The Council's MRP policy elected is the Asset Life method for all its debt from 1 April 2008.
- **Asset Life Method** – Minimum Revenue Provision will be based on the estimated life of the assets, in accordance with the regulations (this option must be applied for any expenditure capitalised under a Capitalisation Direction). This will provide a reduction in the borrowing need over approximately the asset's life.
- 2.14 In addition, where repayments are included in annual Private Finance Initiative schemes or finance leases then this will be applied as the Minimum Revenue Provision (MRP).
- 2.15 The Capital Financing Requirement for the loan to the local Housing Association at the beginning of 2022/23 is £33,600,000. The agreement with the local Housing Association states they will make bullet repayments to the Council at years 5, 10, 15, 20 and 25. The bullet repayments made throughout the life of the loan will be set aside by the Council when received to ensure that prudent provision is made for regular repayment.
- 2.16 MRP Overpayments - A change introduced by the revised DLUHC MRP Guidance was the allowance that any charges made over the statutory minimum revenue provision (MRP), voluntary revenue provision or overpayments, can, if needed, be reclaimed in later years if deemed necessary or prudent. In order for these sums to be reclaimed for use in the budget, this policy must disclose the cumulative overpayment made each year. This does not apply to Hambleton District Council since up until the 31 March 2021 the total VRP overpayments were £0m.

Core funds and expected investment balances

2.17 The application of resources (capital receipts, reserves etc.) to either finance capital expenditure or other budget decisions to support the revenue budget will have an ongoing impact on investments unless resources are supplemented each year from new sources (asset sales etc.). Detailed below are estimates of the year end balances for each resource and anticipated day to day cash flow balances.

Year End Resources	2020/21 Actual	2021/22 Estimate	2022/23 Estimate	2023/24 Estimate	2024/25 Estimate
Fund balances / reserves	19,485,498	11,654,530	8,641,854	8,165,741	8,131,854
Capital receipts	1,738,646	910,000	340,000	285,000	10,000
Provisions	948,00	800,000	800,000	800,000	800,000
Other	18,872,881	11,141,000	9,010,000	9,010,000	9,010,000
Total core funds	41,045,025	24,505,530	18,791,854	18,260,741	17,951,854
Under/over borrowing	21,016,131	21,016,131	18,299,921	17,962,801	17,620,671
Expected investments	20,028,894	3,489,399	491,933	297,940	331,183

Affordability Prudential Indicators

2.18 The previous sections cover the overall capital and control of borrowing prudential indicators, but within this framework prudential indicators are required to assess the affordability of the capital investment plans. These provide an indication of the impact of the capital investment plans on the Council's overall finances. The Council is asked to approve the following indicators:

2.19 **Ratio of financing costs to net revenue stream.** This indicator identifies the trend in the cost of capital (borrowing and other long term obligation costs) against the net revenue stream.

%	2020/21 Actual	2021/22 Estimate	2022/23 Estimate	2023/24 Estimate	2024/25 Estimate
Services	4.42%	7.22%	8.24%	9.31%	9.74%
Total	4.42%	7.22%	8.24%	9.31%	9.74%

2.20 The estimates of financing costs include current commitments and the proposals in this budget report.

3.0 **BORROWING:**

3.1 The capital expenditure plans set out in Section 2 provide details of the service activity of the Council. The treasury management function ensures that the Council's cash is organised in accordance with the the relevant professional codes, so that sufficient cash is available to meet this service activity and the Council's capital strategy. This will involve both the organisation of the cash flow and, where capital plans require, the organisation of appropriate borrowing facilities. The strategy covers the relevant treasury/prudential indicators, the current and projected debt positions and the annual investment strategy.

3.2 **Current Portfolio Position**

3.2.1 The overall treasury position as at 31 March 2021 and for the position as at 31 December 2021 are shown below for both borrowing and investments.

TREASURY PORTFOLIO				
	<u>Actual</u> <u>31.03.21</u>	<u>Actual</u> <u>31.03.21</u>	<u>Current</u> <u>31.12.21</u>	<u>Current</u> <u>31.12.21</u>
	<u>£000</u>	<u>%</u>	<u>£000</u>	<u>%</u>
<u>Treasury Investments</u>				
Banks	11,530	100	8,310	43
Money Market Funds	-	-	10,800	57
Total Treasury Investments	11,530	100	19,110	100
<u>Treasury External Borrowing</u>				
Local Authorities	-	-	-	-
Public Works Loan Board	27,700	100	26,500	100
Total External Borrowing	27,700	100	26,500	100
Net Treasury Investments / (Borrowing)	(16,170)	-	(7,390)	-

3.2.2 The Council's forward projections are summarised below. The table shows the actual external debt (the treasury management operations), against the underlying capital borrowing need the Capital Financing Requirement (CFR), highlighting any over or under borrowing. The actual position for 2020/21 and the estimated position for future years is reflected in the table below:

£	2020/21 Actual	2021/22 Estimate	2022/23 Estimate	2023/24 Estimate	2024/25 Estimate
External Debt					
Debt at 1 April	27,700,000	27,700,000	38,660,263	49,141,261	49,614,801
Expected change in Debt	-	10,960,263	10,480,998	473,540	443,500
Actual gross debt at 31 March	27,700,000	38,660,263	49,141,261	49,614,801	50,058,031
The Capital Financing Requirement	48,716,131	59,676,394	67,441,182	67,577,602	67,678,972
Under / (over) borrowing	21,016,131	21,016,131	18,299,921	17,962,801	17,620,671

3.2.3 Within the range of prudential indicators there are a number of key indicators to ensure that the Council operates its activities within well defined limits. One of these is that the Council needs to ensure that its gross debt, does not, except in the short term, exceed the total of the Capital Financing Requirement (CFR) in the preceding year plus the estimates of any additional CFR for 2022/23 and the following two financial years. This allows some flexibility for limited early borrowing for future years, however, ensures that borrowing is not undertaken for revenue or speculative purposes.

3.2.4 The Interim Director of Finance (Section 151 Officer) reports that the Council complied with this prudential indicator in the current year and does not envisage difficulties for the future. This view takes into account current commitments, existing plans, and the proposals in the budget report.

3.3 Treasury Indicators: Limits to Borrowing Activity

3.3.1 **The Operational Boundary.** This is the limit beyond which external debt is not normally expected to exceed. In most cases, this would be a similar figure to the Capital Financing Requirement (CFR), but may be lower or higher depending on the levels of actual debt and the ability to fund under-borrowing by other cash resources.

Operational boundary	2021/22 Estimate	2022/23 Estimate	2023/24 Estimate	2024/25 Estimate
Debt	67,500,000	69,000,000	69,000,000	69,000,000
Other long term liabilities	800,000	800,000	800,000	800,000
Total	68,300,000	69,800,000	69,800,000	69,800,000

3.3.2 **The Authorised Limit for external debt.** This key prudential indicator represents a control on the maximum level of borrowing. This represents a legal limit beyond which external debt is prohibited, and this limit needs to be set or revised by the full Council. It reflects the level of external debt which, while not desired, could be afforded in the short term, but is not sustainable in the longer term.

1. This is the statutory limit determined under section 3 (1) of the Local Government Act 2003. The Government retains an option to control either the total of all councils' plans, or those of a specific council, although this power has not yet been exercised.
2. The Council is asked to approve the following Authorised Limit:

Authorised limit £	2021/22 Estimate	2022/23 Estimate	2023/24 Estimate	2024/25 Estimate
Debt	71,000,000	71,000,000	71,000,000	71,000,000
Other long term liabilities	1,000,000	1,000,000	1,000,000	1,000,000
Total	72,000,000	72,000,000	72,000,000	72,000,000

3.4 Prospects for Interest Rates and Economic Background

- 3.4.1 The Council has appointed Link Group as its treasury advisor and part of their service is to assist the Council to formulate a view on interest rates. The following table gives Link Groups central view.

Annual Average %	Bank Rate %	PWLB Borrowing Rates % (including certainty rate adjustment)			
		5 year	10 year	25 year	50 year
Dec 2021	0.25	1.40	1.60	1.80	1.50
Mar 2022	0.25	1.50	1.70	1.90	1.70
Jun 2022	0.50	1.50	1.80	2.00	1.80
Sep 2022	0.50	1.60	1.80	2.10	1.90
Dec 2022	0.50	1.60	1.90	2.10	1.90
Mar 2023	0.75	1.70	1.90	2.20	2.00
Jun 2023	0.75	1.80	2.00	2.20	2.00
Sep 2023	0.75	1.80	2.00	2.20	2.00
Dec 2023	0.75	1.80	2.00	2.30	2.10
Mar 2024	1.00	1.90	2.10	2.30	2.10
Jun 2024	1.00	1.90	2.10	2.40	2.20
Sep 2024	1.00	1.90	2.10	2.40	2.20
Dec 2024	1.00	2.00	2.20	2.50	2.30
Mar 2025	1.25	2.00	2.30	2.50	2.30

- 3.4.2 Over the last two years, the coronavirus outbreak has done huge economic damage to the UK and to economies around the world. After the Bank of England took emergency action in March 2020 to cut Bank Rate to 0.10%, it left Bank Rate unchanged at its subsequent meetings until raising it to 0.25% at its meeting on 16 December 2021.
- 3.4.3 As shown in the forecast table above, the forecast for Bank Rate now includes four increases, one in December 2021 to 0.25%, then quarter 2 of 2022 to 0.50%, quarter 1 of 2023 to 0.75%, quarter 1 of 2024 to 1.00% and, finally, one in quarter 1 of 2025 to 1.25%.

3.4.4 Significant risks to the forecasts

- **Mutations** of the virus render current vaccines ineffective, and tweaked vaccines to combat these mutations are delayed, or cannot be administered fast enough to prevent further lockdowns. 25% of the population not being vaccinated is also a significant risk to the NHS being overwhelmed and lockdowns being the only remaining option.
- **Labour and supply shortages** prove more enduring and disruptive and depress economic activity.
- **The Monetary Policy Committee** acts too quickly, or too far, over the next three years to raise Bank Rate and causes UK economic growth, and increases in inflation, to be weaker than we currently anticipate.
- **The Monetary Policy Committee** tightens monetary policy too late to ward off building inflationary pressures.
- **The Government** acts too quickly to cut expenditure to balance the national budget.
- **UK / EU trade arrangements** – if there was a major impact on trade flows and financial services due to complications or lack of co-operation in sorting out significant remaining issues.
- **Longer term US treasury yields** rise strongly and pull gilt yields up higher than forecast.
- **Major stock markets** e.g., in the US, become increasingly judged as being over-valued and susceptible to major price corrections. Central banks become increasingly exposed to the “moral hazard” risks of having to buy shares and corporate bonds to reduce the impact of major financial market selloffs on the general economy.
- **Geopolitical risks**, for example in Ukraine, Iran, North Korea, but also in Europe and Middle Eastern countries; on-going global power influence struggles between Russia/China/US. These could lead to increasing safe-haven flows.

The balance of risks to the UK economy: -

- The overall balance of risks to economic growth in the UK is now to the downside, including risks from Covid and its variants - both domestically and their potential effects worldwide.

3.4.5 Forecasts for Bank Rate

It is not expected that Bank Rate will go up fast after the initial rate rise as the supply potential of the economy is not likely to have taken a major hit during the pandemic: it should, therefore, be able to cope well with meeting demand after supply shortages subside over the next year, without causing inflation to remain elevated in the medium-term, or to inhibit inflation from falling back towards the Monetary Policy Committee's 2% target after the spike up to around 5%. The forecast includes four increases in Bank Rate over the three-year forecast period to March 2025, ending at

1.25%. However, it is likely that these forecasts will need changing within a relatively short timeframe for the following reasons: -

- We do not know how severe an impact Omicron could have on the economy and whether there will be another lockdown or similar and, if there is, whether there would be significant fiscal support from the Government for businesses and jobs.
- There were already increasing grounds for viewing the economic recovery as running out of steam during the autumn and now into the winter. And then along came Omicron to pose a significant downside threat to economic activity. This could lead into stagflation, or even into recession, which would then pose a dilemma for the MPC as to whether to focus on combating inflation or supporting economic growth through keeping interest rates low.
- Will some current key supply shortages spill over into causing economic activity in some sectors to take a significant hit?
- Rising gas and electricity prices in October and next April and increases in other prices caused by supply shortages and increases in taxation next April, are already going to deflate consumer spending power without the MPC having to take any action on Bank Rate to cool inflation.
- On the other hand, consumers are sitting on over £160bn of excess savings left over from the pandemic so when will they spend this sum, in part or in total?
- It looks as if the economy coped well with the end of furlough on 30th September. It is estimated that there were around 1 million people who came off furlough then and there was not a huge spike up in unemployment. The other side of the coin is that vacancies have been hitting record levels so there is a continuing acute shortage of workers. This is a potential danger area if this shortage drives up wages which then feed through into producer prices and the prices of services i.e., a second-round effect that the MPC would have to act against if it looked like gaining significant momentum.
- We also recognise there could be further nasty surprises on the Covid front beyond the Omicron mutation.
- If the UK invokes article 16 of the Brexit deal over the dislocation in trading arrangements with Northern Ireland, this has the potential to end up in a no-deal Brexit.

In summary, with the high level of uncertainty prevailing on several different fronts, we expect to have to revise our forecasts again - in line with whatever the new news is.

It should also be borne in mind that Bank Rate being cut to 0.25% and then to 0.10%, were emergency measures to deal with the Covid crisis hitting the UK in March 2020. At any time, the MPC could decide to simply take away such emergency cuts on no other grounds than they are no longer warranted, and as a step forward in the return to normalisation. In addition, any Bank Rate under 1% is both highly unusual and highly supportive of economic growth.

3.4.6 Forecasts for PWLB rates and gilt and treasury yields

Since the start of 2021, we have seen a lot of volatility in gilt yields, and hence PWLB rates. As the interest forecast table for PWLB certainty rates above shows, there is forecast to be a steady, but slow, rise in both Bank Rate and gilt yields during the forecast period to March 2025, though there will doubtless be a lot of unpredictable volatility during this forecast period.

While monetary policy in the UK will have a major impact on gilt yields, there is also a need to consider the potential impact that rising treasury yields in America could have on our gilt yields. **As an average since 2011, there has been a 75% correlation between movements in US 10-year treasury yields and UK 10-year gilt yields. This is a significant UPWARD RISK exposure to our forecasts for longer term PWLB rates. However, gilt yields and treasury yields do not always move in unison.**

3.5 Investment and borrowing rates

- **Investment returns** are expected to improve in 2022/23. However, while markets are pricing in a series of Bank Rate hikes, actual economic circumstances may see the Monetary Policy Committee fall short of these elevated expectations.
- **Borrowing interest rates** fell to historically very low rates as a result of the COVID crisis and the quantitative easing operations of the Bank of England and still remain at historically low levels. The policy of avoiding new borrowing by running down spare cash balances has served local authorities well over the last few years.
- On 25 November 2020, the Chancellor announced the conclusion to the review of margins over gilt yields for PWLB rates which had been increased by 100 bps in October 2019. The standard and certainty margins were reduced by 100 bps but a prohibition was introduced to deny access to borrowing from the PWLB for any local authority which had purchase of assets for yield in its three-year capital programme. The current margins over gilt yields are as follows: -
 - **PWLB Standard Rate** is gilt plus 100 basis points (G+100bps)
 - **PWLB Certainty Rate** is gilt plus 80 basis points (G+80bps)
 - **PWLB HRA Standard Rate** is gilt plus 100 basis points (G+100bps)
 - **PWLB HRA Certainty Rate** is gilt plus 80bps (G+80bps)
 - **Local Infrastructure Rate** is gilt plus 60bps (G+60bps)
- **Borrowing for capital expenditure.** Link Groups (beyond 10 years), forecast for Bank Rate is 2.00%. As some Public Works Loan Board certainty rates are currently below 2.00%, there remains value in considering long-term borrowing from the Public Works Loan Board where appropriate. Temporary borrowing rates are likely, however, to remain near Bank Rate and may also prove attractive as part of a balanced debt portfolio. In addition, there are also some cheap alternative sources of long-term borrowing if an authority is seeking to avoid a “cost of carry” but also wishes to mitigate future re-financing risk.

- While this Council will not be able to avoid borrowing to finance new capital expenditure and the rundown of reserves, there will be a *cost of carry*, (the difference between higher borrowing costs and lower investment returns), to any new borrowing that causes a temporary increase in cash balances.

3.6 **Borrowing Strategy**

3.6.1 The Council is currently maintaining an under-borrowed position. This means that the capital borrowing need (the Capital Financing Requirement), has not been fully funded with loan debt as cash supporting the Council's reserves, balances and cash flow has been used as a temporary measure. This strategy is prudent as investment returns are low and counterparty risk is still an issue that needs to be considered.

3.6.2 Against this background and the risks within the economic forecast, caution will be adopted with the 2022/23 treasury operations. The Interim Director of Finance (Section 151 Officer) will monitor interest rates in financial markets and adopt a pragmatic approach to changing circumstances:

- if it was felt that there was a significant risk of a sharp FALL in borrowing rates then borrowing will be postponed.
- if it was felt that there was a significant risk of a much sharper RISE in borrowing rates than that currently forecast, perhaps arising from an acceleration in the rate of increase in central rates in the USA and UK, an increase in world economic activity or a sudden increase in inflation risks, then the portfolio position will be re-appraised. Most likely, fixed rate funding will be drawn whilst interest rates are lower than they are projected in the next few years.

Any decisions will be reported to Cabinet at the next available opportunity.

3.7 **Policy on Borrowing in Advance of Need**

3.7.1 The Council will not borrow more than or in advance of its needs purely in order to profit from the investment of the extra sums borrowed. Any decision to borrow in advance will be within forward approved Capital Financing Requirement estimates, and will be considered carefully to ensure that value for money can be demonstrated and that the Council can ensure the security of such funds.

Borrowing in advance will be made within the constraints that:

- The authority would not look to borrow more than 12 months in advance of need.

3.7.2 Risks associated with any borrowing in advance activity will be subject to prior appraisal and subsequent reporting through the quarterly, mid-year or annual reporting mechanism.

3.8 **Debt Rescheduling**

3.8.1 Rescheduling of current borrowing in our debt portfolio is unlikely to occur as there is still a very large difference between premature redemption rates and new borrowing rates, even though the general margin of PWLB rates over gilt yields was reduced by 100 bps in November 2020.

3.8.2 All rescheduling will be reported to Cabinet, at the earliest meeting following its action.

3.9 New financial institutions as a source of borrowing and / or types of borrowing

3.9.1 Currently the Public Works Loan Board (PWLB) Certainty Rate is set at gilts + 80 basis points. However, consideration may still need to be given to sourcing funding from the following sources for the following reasons:

- Local authorities (primarily shorter dated maturities out to 3 years or so – still cheaper than Certainty Rate)
- Financial institutions (primarily insurance companies and pension funds but also some banks, out of forward dates where the objective is to avoid a “cost of carry” or to achieve refinancing certainty over the next few years)
- Municipal Bonds Agency

3.9.2 The Council’s treasury management advisors, Link Group, will keep the Council informed as to the relative merits of each of these alternative funding sources.

3.10 Approved Sources of Long and Short term Borrowing

3.10.1 The Council has the following sources and types of funding available to use when necessary:

Approved Sources of Long and Short term Borrowing		
On Balance Sheet	Fixed	Variable
PWLB	●	●
Municipal bond agency	●	●
Local authorities	●	●
Banks	●	●
Pension funds	●	●
Insurance companies	●	●
UK Infrastructure Bank	●	●
Market (long-term)	●	●
Market (temporary)	●	●
Market (LOBOs)	●	●
Stock issues	●	●
Local temporary	●	●
Local Bonds	●	●
Local authority bills	●	●
Overdraft	●	●
Negotiable Bonds	●	●

Internal (capital receipts & revenue balances)	●	●
Commercial Paper	●	●
Medium Term Notes	●	●
Finance leases	●	●

3.11 Maturity structure of borrowing

3.11.1 These gross limits are set to reduce the Council's exposure to large fixed rate sums falling due for refinancing, and are required for upper and lower limits.

The Council is asked to approve the following treasury indicators and limits, the Council currently only has fixed interest rate borrowing:

Maturity structure of fixed interest rate borrowing 2022/23		
	Lower	Upper
Under 12 months	0%	100%
12 months to 2 years	0%	100%
2 years to 5 years	0%	100%
5 years to 10 years	0%	100%
10 years to 20 years	0%	100%
20 years to 30 years	0%	100%
30 years to 40 years	0%	100%
40 years to 50 years	0%	100%
Maturity structure of variable interest rate borrowing 2022/23		
	Lower	Upper
Under 12 months	0%	100%
12 months to 2 years	0%	100%
2 years to 5 years	0%	100%
5 years to 10 years	0%	100%
10 years to 20 years	0%	100%
20 years to 30 years	0%	100%
30 years to 40 years	0%	100%
40 years to 50 years	0%	100%

4.0 Annual Investment Strategy

4.1 Investment Policy

4.1.1 The Department of Levelling Up, Housing and Communities (DLUHC) – this was formerly the Ministry of Housing, Communities and Local Government (MHCLG) and CIPFA have extended the meaning of ‘investments’ to include both financial and non-financial investments. This report deals solely with financial investments, (as managed by the treasury management team).

The Council’s investment policy has regard to the following: -

- The Department of Levelling Up, Housing and Communities (DLUHC) Guidance on Local Government Investments (“the Guidance”)
- CIPFA Treasury Management in Public Services Code of Practice and Cross Sectoral Guidance Notes 2017 (“the Code”)
- CIPFA Treasury Management Guidance Notes 2018

4.1.2 The Council’s investment priorities will be security first, portfolio liquidity second and then yield, (return). The Council will aim to achieve the optimum return (yield) on its investments commensurate with proper levels of security and liquidity and with the Council’s risk appetite. In the current economic climate, it is considered appropriate to keep investments short term to cover cash flow needs. However, where appropriate (from an internal as well as external perspective), the Council will also consider the value available in periods up to 12 months with high credit rated financial institutions, as well as wider range fund options.

4.1.3 The above guidance from the Department of Levelling Up, Housing and Communities (DLUHC) and CIPFA place a high priority on the management of risk. This Council has adopted a prudent approach to managing risk and defines its risk appetite by the following means: -

1. Minimum acceptable credit criteria are applied in order to generate a list of highly creditworthy counterparties. This also enables diversification and thus avoidance of concentration risk. The key ratings used to monitor counterparties are the short term and long term ratings.
2. Other information: ratings will not be the sole determinant of the quality of an institution; it is important to continually assess and monitor the financial sector on both a micro and macro basis and in relation to the economic and political environments in which institutions operate. The assessment will also take account of information that reflects the opinion of the markets. To achieve this consideration the Council will engage with its advisors to maintain a monitor on market pricing such as “credit default swaps” and overlay that information on top of the credit ratings.
3. Other information sources used will include the financial press, share price and other such information pertaining to the banking sector in order to establish the most robust scrutiny process on the suitability of potential investment counterparties.

4. This authority has defined the list of types of investment instruments that the treasury management team are authorised to use; there are two lists in Annex C1 under the categories of 'specified' and 'non-specified' investments and Counterparty limits will be as set through the Council's treasury management practices – schedules.
 - **Specified investments** are those with a high level of credit quality and subject to a maturity limit of one year or have less than a year left to run to maturity if originally they were classified as being non-specified investments solely due to the maturity period exceeding one year.
 - **Non-specified investments** are those with less high credit quality, may be for periods in excess of one year, and/or are more complex instruments which require greater consideration by members and officers before being authorised for use.
5. Non-specified investments limit. The Council has determined that it will limit the maximum total exposure to non-specified investments as being 10% of the total investment portfolio.
6. Lending limits (amounts and maturity), for each counterparty will be set through applying the matrix table in paragraph 4.2
7. Transaction limits are set for each type of investment in in Annex C1.
8. This authority will set a limit for the amount of its investments which are invested for longer than 365 days, in Annex C1
9. Investments will only be placed with counterparties from countries with a specified minimum sovereign rating, in Annex C1
10. This authority has engaged external consultants – Link Group to provide expert advice on how to optimise an appropriate balance of security, liquidity and yield, given the risk appetite of this authority in the context of the expected level of cash balances and need for liquidity throughout the year.
11. All investments will be denominated in sterling.

4.1.4 With regards to counterparty limits and the amount of surplus funds to be placed with any one counterparty or group of counterparties, specific advice has been taken from the Council's Treasury Management Advisors (Link Group) due to the difficulty in placing surplus funds in the current economic environment. Therefore the Counterparty limits are detailed as follows:

Individual Limits – These limits will be set at 35% of total investments or £7m per counterparty whichever is the higher. There are three exceptions to this policy:

- (a) with counterparties that are backed by the Government – Royal Bank of Scotland and Natwest – (and therefore are more secure) there will be a 40% limit or £7m per counterparty whichever is the higher.

(b) with the Council's own bank - Lloyds - and associated banks in the Lloyds group – Bank of Scotland – there will be a 40% limit or £7m per counterparty whichever is the higher

(c) with the Debt Management Agency Deposit there will be an unlimited amount with this organisation due to its high level of security.

- **Group Limits** – this policy recognises that individual counterparties (banks/financial institutions etc), whilst being sound in themselves, may be part of a larger group. This brings with it added risks where parent institutions may be in difficulties. Therefore, due to the reduced surplus balances available for investment, the group limit will also be as stated for the individual limits as it is important to diversify the risk to a variety of counterparties.

4.1.5 As a result of the change in accounting standards for 2022/23 under IFRS 9, this Council will consider the implications of investment instruments which could result in an adverse movement in the value of the amount invested and resultant charges at the end of the year to the General Fund. (In November 2018, the Ministry of Housing, Communities and Local Government, (MHCLG), concluded a consultation for a temporary override to allow English local authorities time to adjust their portfolio of all pooled investments by announcing a statutory override to delay implementation of IFRS 9 for five years ending 31 March 2023.

4.1.6 However, this authority will also pursue value for money in treasury management and will monitor the yield from investment income against appropriate benchmarks for investment performance, (see paragraph 4.5). Regular monitoring of investment performance will be carried out during the year.

4.2 Creditworthiness policy

4.2.1 This Council applies the creditworthiness service provided by Link Group – the Council's Treasury Management Advisors. This service employs a sophisticated modelling approach utilising credit ratings from the three main credit rating agencies - Fitch, Moody's and Standard and Poor's. The credit ratings of counterparties are supplemented with the following overlays:

- “watches” and “outlooks” from credit rating agencies;
- Credit Default Swap (CDS) spreads to give early warning of likely changes in credit ratings;and
- sovereign ratings to select counterparties from only the most creditworthy countries.

4.2.2 This modelling approach combines credit ratings, credit Watches and credit Outlooks in a weighted scoring system which is then combined with an overlay of Credit Default Swap (CDS) spreads for which the end product is a series of colour coded bands which indicate the relative creditworthiness of counterparties. These colour codes are used by the Council to determine the suggested duration for investments. The Council will therefore use counterparties within the following durational bands:

- Yellow 5 years
- Dark pink 5 years for Ultra-Short Dated Bond Funds with a credit score of 1.25

- Light pink 5 years for Ultra-Short Dated Bond Funds with a credit score of 1.50
- Purple 2 years
- Blue 1 year (only applies to nationalised or semi nationalised UK Banks)
- Orange 1 year
- Red 6 months
- Green 100 days
- No colour not to be used

Y	Pi1	Pi2	P	B	O	R	G	N/C
1	1.25	1.5	2	3	4	5	6	7
Up to 5yrs	Up to 5yrs	Up to 5yrs	Up to 2yrs	Up to 1yr	Up to 1yr	Up to 6mths	Up to 100days	No Colour

4.2.3 The Link creditworthiness service uses a wider array of information than just primary ratings. Furthermore, by using a risk weighted scoring system, it does not give undue preponderance to just one agency's ratings.

4.2.4 Typically the minimum credit ratings criteria the Council use will be a Short Term rating (Fitch or equivalents) of F1 and a Long Term rating of A-. There may be occasions when the counterparty ratings from one rating agency are marginally lower than these ratings but may still be used. In these instances consideration will be given to the whole range of ratings available, or other topical market information, to support their use.

4.2.5 All credit ratings will be monitored weekly. The Council is alerted to changes to ratings of all three agencies through its use of the Link Groups creditworthiness service.

- if a downgrade results in the counterparty/investment scheme no longer meeting the Council's minimum criteria, its further use as a new investment will be withdrawn immediately; and
- in addition to the use of credit ratings the Council will be advised of information in movements in Credit Default Swap spreads against the iTraxx European Financials benchmark and other market data on a daily basis via its Passport website, provided exclusively to it by Link. Extreme market movements may result in downgrade of an institution or removal from the Council's lending list.

4.2.6 Sole reliance will not be placed on the use of this external service. In addition the Council will also use market data and market information, as well as information on any external support for banks to help support its decision making process.

4.3 Country Limits

4.3.1 The Council has determined that it will only use approved counterparties from countries with a minimum sovereign credit rating of AA- from Fitch (or equivalent), other than the UK where the Council has set no limit. The list of countries that qualify using this AA- credit criteria, as at the date of this report, are shown in Annex C2. This list will be added to, or deducted from, by officers should ratings change in accordance with this policy.

4.3.2 The UK sovereign rating is currently AA- and following advice from Link Group, the Council's Treasury Management Advisors, and the Council will still operate with UK counterparties.

4.3.3 The Council has determined that, other than the United Kingdom where no limit will apply, a maximum of 30% of total investments or £3.0m whichever is the lower will be invested in a single institution of a AA- sovereign rated country

4.3.3 In addition, this policy restricts the total of investments in foreign countries to 40% of the total investments.

4.4 Investment Strategy

4.4.1 In-house funds

Investments will be made with reference to the core balance and cash flow requirements and the outlook for short-term interest rates (i.e. rates for investments up to 12 months).

4.4.2 Investment returns expectations

The current forecast shown in paragraph 3.4, includes a forecast for a first increase in Bank Rate in May 2022, though it could come in February.

The suggested budgeted investment earnings rates for returns on investments placed for periods up to about three months during each financial year, (based on a first increase in Bank Rate in quarter 2 of 2022), are as follows.:

Average earnings in each year	Now	Previously
2022/23	0.50%	0.50%
2023/24	0.75%	0.75%
2024/25	1.00%	1.00%
2025/26	1.25%	1.25%
Long term later years	2.00%	2.00%

4.4.3 For its cash flow generated balances, the Council will seek to utilise its business reserve instant access and notice accounts, money market funds in order to benefit from the compounding of interest.

4.4.4 Investment Treasury Indicator and Limit

Total principal funds invested for greater than 365 days. These limits are set with regard to the Council's liquidity requirements and to reduce the need for early sale of an investment, and are based on the availability of funds after each year-end.

4.4.5 The Council is asked to approve the treasury indicator and limit: -

Maximum principal sums invested > 365 days			
£	2022/23	2023/24	2024/25
Principal sums invested > 365 days	£1,000,000	£1,000,000	£1,000,000

4.5 Investment Risk Benchmarking

4.5.1 This Council will use an investment benchmark to assess the investment performance of its investment portfolio of 7 day SONIA.

4.6 End of year investment report

4.6.1 At the end of the financial year, the Council will report on its investment activity as part of its Annual Treasury Report.

5.0 Policy on the Use of External Service Providers and Training

5.1 Policy on the Use of External Service Providers

5.1.1 The Council uses Link Group, as its external treasury management advisors. The Council recognises that responsibility for treasury management decisions remains with the Council at all times and will ensure that undue reliance is not placed upon our external service providers. All decisions will be undertaken with regards to all available information, including, but not solely, our treasury advisers.

5.1.2 It is also recognised that there is value in employing external providers of treasury management services in order to acquire access to specialist skills and resources. The Council will ensure that the terms of their appointment and the methods by which their value will be assessed are properly agreed and documented, and subjected to regular review.

5.2 Training

5.2.1 The CIPFA Code requires the responsible officer to ensure that members with responsibility for treasury management receive adequate training in treasury management. This applies to Cabinet members and members on Scrutiny committee. During 2022/23, members will be offered training to provide an overview of treasury management and also any specific treasury management are they would choose. This training can be provided by Council officers or by the external service provider – Link Group. The training needs of treasury management officers in the Council are periodically reviewed and officers have the opportunity to attend seminars and update services from Link Group.

TREASURY MANAGEMENT PRACTICE – TMP1
CREDIT AND COUNTERPARTY RISK MANAGEMENT
- SPECIFIED AND NON-SPECIFIED INVESTMENTS AND LIMITS

1 SPECIFIED INVESTMENTS:

- 1.1 All such investments will be sterling denominated, with **maturities up to maximum of 1 year**, meeting the minimum 'high' quality criteria where applicable. (Non-specified investments which would be specified investments apart from originally being for a period longer than 12 months, will be classified as being specified once the remaining period to maturity falls to under twelve months.)

2.0 NON-SPECIFIED INVESTMENTS:

- 2.1 These are any investments which do not meet the Specified Investment criteria. A maximum of 100% will be held in aggregate in non-specified investment

3.0 INVESTMENT INSTRUMENTS:

- 3.1 A variety of investment instruments will be used, subject to the credit quality of the institution, and depending on the type of investment made, it will fall into one of the above categories.
- 3.2 The criteria, time limits and monetary limits applying to institutions or investment vehicles are:

	Minimum credit criteria / colour band	** Max % of total investments/ £ limit per institution	Max. maturity period
DMADF – UK Government	yellow	100%	6 months
UK Government gilts	yellow		5 years
UK Government Treasury bills	yellow		364 days
Bonds issued by multilateral development banks	yellow		5 years

Money Market Funds CNAV	AAA	100%	Liquid
Money Market Funds LVNAV	AAA		Liquid
Money Market Funds VNAV	AAA		Liquid
Ultra-Short Dated Bond Funds with a credit score of 1.25	AAA	100%	Liquid
Ultra-Short Dated Bond Funds with a credit score of 1.5	AAA	100%	Liquid
Local authorities	yellow	100%	5 years
Term deposits with housing associations	Blue Orange Red Green No Colour		12 months 12 months 6 months 100 days Not for use
Term deposits with banks and building societies	Blue Orange Red Green No Colour		12 months 12 months 6 months 100 days Not for use
CDs or corporate bonds with banks and building societies	Blue Orange Red Green No Colour		12 months 12 months 6 months 100 days Not for use
Gilt funds	UK sovereign rating		

A) – SPECIFIED INVESTMENTS (All such investments will be sterling denominated, with **maturities up to a maximum of 1 year**, meeting the minimum ‘high’ rating criteria where applicable)

<i>Institution / Counterparty</i>	<i>Minimum ‘High’ Credit Criteria</i>	<i>Use</i>
Debt Management Agency Deposit Facility	--	In-house
Term deposits – local authorities	--	In-house
Term deposits – housing associations	--	In-house

Term deposits – banks and building societies	Coded: Orange on Link Groups Matrix. Fitch's rating: Short-term F1+, Long-term AA- Or equivalent rating from Standard & Poors and Moody's	In-house
UK Part nationalised banks	Coded: Blue on Link Groups' Matrix. Fitch's rating: Short-term F1+, Long-term AA- Or equivalent rating from Standard & Poors and Moody's	In-house and Fund Mangers
Banks part nationalised by high credit rated (sovereign rating) countries – non UK	Coded: Blue on Link Groups' Matrix. Fitch's rating: Long-term AAA, Or equivalent rating from Standard & Poors and Moody's	In-house and Fund Mangers
Collateralised deposit	Coded: Orange on Link Groups' Matrix / UK Sovereign rating	In-house and Fund Mangers
UK Government Gilts	UK Sovereign rating	In-house buy and hold and Fund Managers
Bonds issued by multilateral development banks	Coded: Orange on Link Groups' Matrix / Long term AAA	In-house buy and hold and Fund Managers
Bonds issued by a financial institution which is guaranteed by the UK Government	UK Sovereign rating	In-house buy and hold and Fund Managers
Sovereign bond issues (other than the UK Government)	Coded: Orange on Link Groups' Matrix / Long term AAA	In-house buy and hold and Fund Managers

Treasury Bills	UK Sovereign rating	Fund Managers
Collective Investment Schemes structured as Open Ended Investment Companies (OEICs): -		
1a. Money Market Funds (CNAV)	MMF rating	In-house and Fund Managers
1b. Money Market Funds (LVNAV)	MMF rating	In-house and Fund Managers
1c. Money Market Funds (VNAV)	MMF rating	In-house and Fund Managers
2a Ultra-Short Bond Funds with a credit score of 1.25	Bond fund rating	In-house and Fund Managers
2b. Ultra-Short Bond Funds with a credit score of 1.50	Bond fund rating	In-house and Fund Managers
3. Bond Funds	Bond fund rating	In-house and Fund Managers
4. Gilt Funds	UK sovereign rating	In-house and Fund Managers

NON-SPECIFIED INVESTMENTS:

A maximum of 100% can be held in aggregate in non-specified investment

1. Maturities of ANY period

Institution / Counterparty	Minimum Credit Criteria	Use	Max % of total investments	Max. maturity period
Term deposits – banks and building societies	Coded: red (6mths) and green (3mths) on Link Groups' Matrix. Fitch's rating: Short-term F1, Long-term A-, Or equivalent rating from Standard & Poors and Moody's	In-house	100%	3-6 Months
Fixed term deposits with variable rate and variable maturities: -Structured deposits	Coded: orange (1yr) red (6mths) and green (3mths) on Link Groups' Matrix. Fitch's rating: Short-term F1, Long-term A-,	In-house	40%	1 Year

	Or equivalent rating from Standard & Poors and Moody's			
Certificates of deposits issued by banks and building societies.	Coded: orange (1yr) red (6mths) and green (3mths) on Link Groups' Matrix. Fitch's rating: Short-term F1, Long-term A-, Or equivalent rating from Standard & Poors and Moody's	In-house buy and hold and Fund Managers	30%	1 Year
Commercial paper other	Coded: orange (1yr) red (6mths) and green (3mths) on Link Groups' Matrix. Fitch's rating: Short-term F1, Long-term A-, Or equivalent rating from Standard & Poors and Moody's	In-house	30%	1 Year
Corporate Bonds	Coded: orange (1yr) red (6mths) and green (3mths) on Link Groups' Matrix. Fitch's rating: Short-term F1, Long-term A-, Or equivalent rating from Standard & Poors and Moody's	In-house and Fund Managers	30%	1 Year
Floating Rate Notes:	Long-term AAA	Fund Managers	N/A – Capital Expenditure	N/A – Capital Expenditure
Collective Investment Schemes structured as Open Ended Investment Companies (OEICs)				

Corporate Bond Fund	-	In house and Fund Managers		
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2. Maturities in excess of 1 year

Institution / Counterparty	Minimum Credit Criteria	Use	Max % of total investments	Max. maturity period
Term deposits – local authorities	--	In-house	30%	> 1 year
Term deposits – banks and building societies	Coded: Purple (2yrs) on Link Groups' Matrix. Fitch's rating: Short-term F1+, Long-term AA- Or equivalent rating from Standard & Poors and Moody's	In-house	30%	> 1 year
Certificates of deposits issued by banks and building societies	Coded: Purple(2yrs) on Link Groups' Matrix / Short-term F1+, Long-term AA-	Fund Managers	30%	> 1 year
Collateralised deposit	UK Sovereign rating	In-house and Fund Managers	30%	> 1 year
UK Government Gilts	UK Sovereign rating	In-house and Fund Managers	30%	> 1 year
Bonds issued by multilateral development banks	Long term AAA	In-house and Fund Managers	30%	> 1 year
Sovereign bond issues (i.e. other than the UK Government)	Long term AAA	In-house and Fund Managers	30%	> 1 year

Corporate Bonds	Long term AAA	In-house and Fund Managers	30%	> 1 year
Collective Investment Schemes structure as open Ended Investment Companies (OEICs)				
1. Bond Funds	Long-term AAA	In-house and Fund Managers	30%	> 1 year
2. Gilt Funds	Long-term AAA	In-house and Fund Managers	30%	> 1 year

APPROVED COUNTRIES FOR INVESTMENT
Current List as at 22 December 2021

Link Group has advised that Councils should only use approved counterparties from countries with a minimum sovereign credit rating determined by the Council. This Council has determined that it will only use those countries with the sovereign rating of AA- or higher other than the UK where the Council has set no limit. This list will be monitored at least weekly (and for information purposes only, includes other sovereign ratings)

Based on lowest available rating

AAA

- Australia
- Denmark
- Germany
- Luxembourg
- Netherlands
- Norway
- Singapore
- Sweden
- Switzerland

AA+

- Canada
- Finland
- U.S.A.

AA

- Abu Dhabi (UAE)
- Hong Kong
- France
- UK

AA-

- Belgium
- Qatar
- UK

TREASURY MANAGEMENT SCHEME OF DELEGATION

APPENDIX: Treasury management scheme of delegation

(i) Full Council

- receiving and reviewing reports on treasury management policies, practices and activities; and
- approval of annual strategy and annual outturn.

(ii) Cabinet

- approval of/amendments to the Council's adopted clauses, treasury management policy statement and treasury management practices (recommendations to Council);
- budget consideration and approval (recommendations to Council);
- approval of the division of responsibilities;
- receiving and reviewing regular monitoring reports and acting on recommendations;
- receiving annual treasury management strategy, annual outturn, quarterly reports and also adhoc reports on treasury management policies, practices and activities; and
- reviewing and scrutinising the treasury management policy and procedures and making recommendations to full Council.

(iii) Audit, Governance and Standards Committee

- reviewing and scrutinising the treasury management policy and procedures and making recommendations to Cabinet.

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THE TREASURY MANAGEMENT ROLE OF THE SECTION 151 OFFICER

The S151 (responsible) officer

- recommending clauses, treasury management policy/practices for approval, reviewing the same regularly, and monitoring compliance;
- submitting regular treasury management policy reports;
- submitting budgets and budget variations;
- receiving and reviewing management information reports;
- reviewing the performance of the treasury management function;
- ensuring the adequacy of treasury management resources and skills, and the effective division of responsibilities within the treasury management function;
- ensuring the adequacy of internal audit, and liaising with external audit;
- recommending the appointment of external service providers;
- preparation of a capital strategy to include capital expenditure, capital financing, non-financial investments and treasury management, with a long term timeframe;
- ensuring that the capital strategy is prudent, sustainable, affordable and prudent in the long term and provides value for money;
- ensuring that due diligence has been carried out on all treasury and non-financial investments and is in accordance with the risk appetite of the Council;
- ensure that the Council has appropriate legal powers to undertake expenditure on non-financial assets and their financing;
- ensuring the proportionality of all investments so that the Council does not undertake a level of investing which exposes the Council to an excessive level of risk compared to its financial resources;
- ensuring that an adequate governance process is in place for the approval, monitoring and ongoing risk management of all non-financial investments and long term liabilities;
- provision to members of a schedule of all non-treasury investments including material investments in subsidiaries, joint ventures, loans and financial guarantees;
- ensuring that members are adequately informed and understand the risk exposures taken on by the Council;
- ensuring that the Council has adequate expertise, either in house or externally provided, to carry out the above; and
- creation of Treasury Management Practices which specifically deal with how non-treasury investments will be carried out and managed.

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